



NMSA
NATIONAL MEDICAL SUPPLIES AGENCY



MACRO-EYES



Penn



Decision-Aware Learning for Global Health Supply Chains

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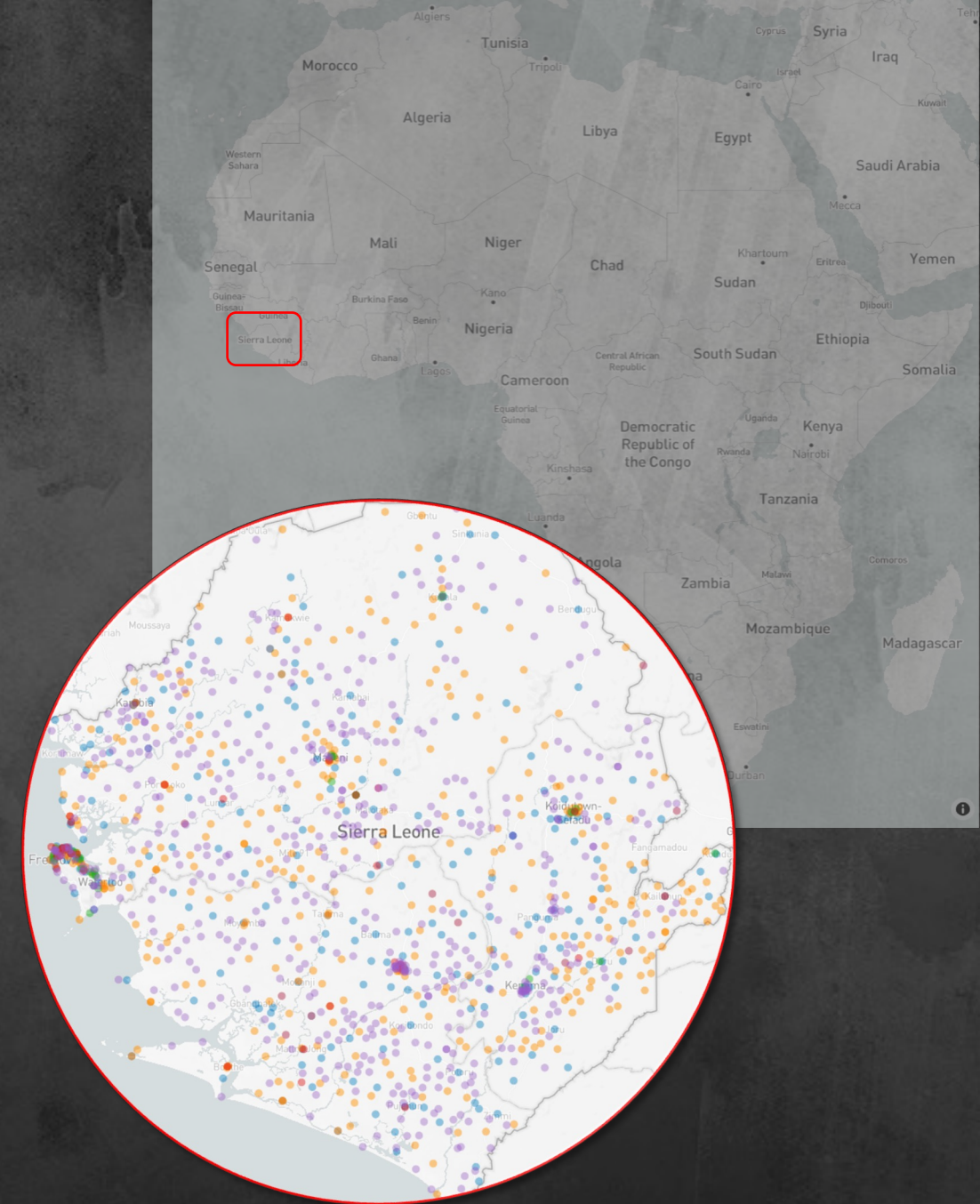
¹Penn, ²Macro-Eyes, ³NMSA

Global Health Allocations

Distribute **limited inventory** of 100+ essential medicines across 1000+ health facilities in Sierra Leone

Highly uncertain demand, limited budgets → 42% of needs **not** fulfilled

Goal: use AI + OR to do better



Current Approach

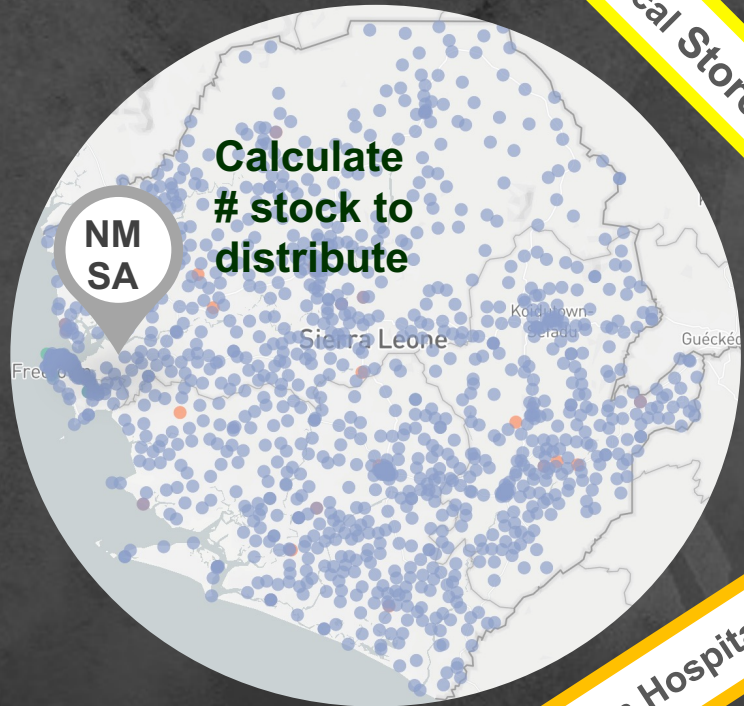
- Health facilities “request” 3-month rolling average of demand
- Complex Excel allocation tool (32 tabs)
 - Apply rationing parameters (differs based on product, facility type)
 - Population/poverty modifiers
 - Prioritize hospitals over other types of health facilities

| Code | Level of Care | Essential | Item Type | Item | On request forms? | Include in Distribution? | Total Request (Units) | DMS Request Total (Units) | District Hospital Request Total (Units) | WA Hospital Request Total (Units) | DMS Request Total | DMS - Bo | DMS - Bombali | DMS - Bonthe | DMS - Kailahun | DMS - Kambia | DMS - Kenema | DMS - Kolindugu | DMS - Kono | DMS - Moyamba | DMS - Port Loko | DMS - Pujehun | DMS - Tonkolili | DMS - Western Area | DMS - Falaba | DMS - Karene | District Hospital Request Total | Hosp - Bo | Hosp - Bombali (Makeni) |
|----------|----------------|-----------|-----------|---|-------------------|--------------------------|-----------------------|---------------------------|---|-----------------------------------|-------------------|----------|---------------|--------------|----------------|--------------|--------------|-----------------|------------|---------------|-----------------|---------------|-----------------|--------------------|--------------|--------------|---------------------------------|-----------|-------------------------|
| 10000093 | ALL | X | FHC | Albendazole 400mg, Tab | Yes | Yes | 1,690,967 | 1,384,400 | 243,600 | 62,967 | 1,384,400 | na | 83,300 | - | 67,100 | 119,000 | 181,500 | 65,500 | 230,000 | na | 141,600 | 88,900 | 56,100 | 278,800 | 62,000 | 10,600 | 243,600 | 4,100 | 9,800 |
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| 10000684 | Hospital Only | | FHC | Bags, Blood, Collecting, 450ml, Pcs | Yes | Yes | 68,300 | - | 58,850 | 9,450 | - | na | na | na | na | na | na | na | na | na | na | na | na | na | na | na | 58,850 | na | na |
| 10000520 | ALL | | FHC | Cannula, IV, 18G, Short, Sterile, Disposable, Pcs | Yes | Yes | 532,114 | 371,300 | 121,450 | 39,364 | 371,300 | na | 3,990 | 17,800 | 25,600 | 6,910 | 7,650 | 5,400 | 14,000 | na | 12,150 | 192,000 | 17,100 | 60,500 | 4,200 | 4,000 | 121,450 | na | na |

Step 1: Stock ->
3 national facility types

Step 2: 1st allocation
(National -> District)

Step 3: 2nd allocation



● Medical Stores

● District Hospital

● Western Hospital

15
Districts

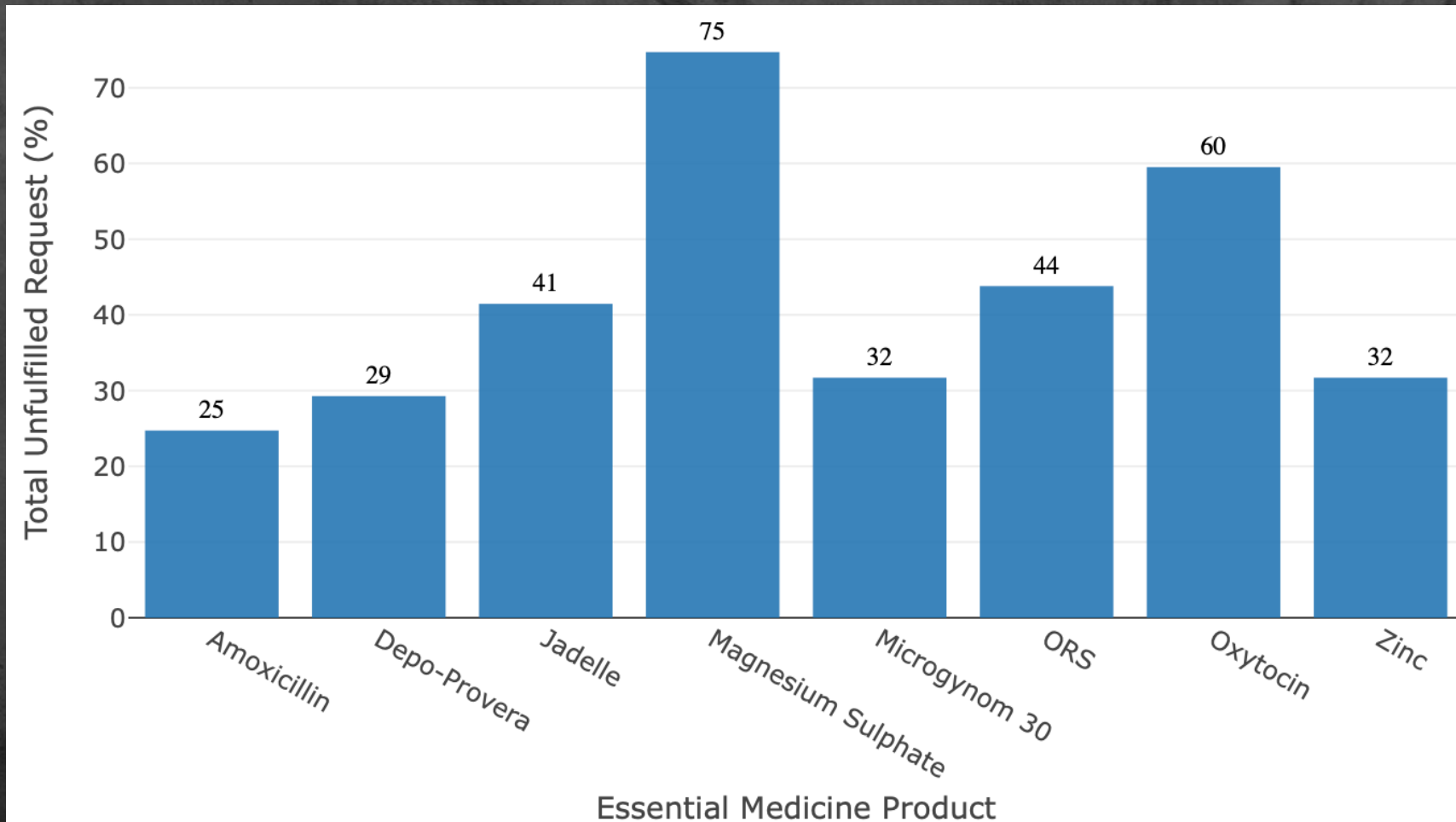
18
District
locations

11
Districts
locations

- Based on outstanding request & available stock
- District will distribute to local facilities within the location by themselves
 - **Medical stores:** around 1,200 local facilities
 - **District hospital:** 28 hospitals
 - **Western hospital:** 18 hospitals

-----> Distributed parameters are based on: # request, available stock, level of care, government rationing parameter

How does it work?



Avg unfulfilled demand across the country is **42%**!

Predict-then-Optimize?

- **Step 1:** Train demand prediction model
- **Step 2:** Optimize allocations based on predictions
- Active area of research: **end-to-end learning** with constrained optimization [Kotary, Fioretto, Van Hentenryck, Wilder (2021)]

Learning and Optimization

- **Goal:** Given response y (e.g., today's demand), compute decision z (e.g., inventory to allocate) to minimize a known **decision loss** ℓ :

$$z^*(y) = \arg \min_z \ell(z; y)$$

- **Problem:** Optimization parameters y are unknown
- **Strategy:** Predict y based on covariates x (e.g., yesterday's demand)
 - Can be complex

Learning and Optimization

- **Training phase:** Given examples $\{(x_i, y_i^*)\}$, train a function f_θ to predict y given x :

$$\hat{\theta} = \arg \min_{\theta} \sum_i \tilde{\ell}(f_\theta(x_i); y_i^*)$$

- **Testing phase:** Given a new x , form prediction $f_\theta(x)$ (“predict”) and choose decision $z^*(\hat{y})$ (“optimize”)
- **Key question:** What prediction loss $\tilde{\ell}(\hat{y}; y^*)$ to use in training?

Learning and Optimization

- **Decision-blind prediction loss:** Use a standard loss such as MSE:

$$\tilde{\ell}_{\text{MSE}}(\hat{y}; y^*) = (\hat{y} - y^*)^2$$

- **Decision-aware prediction loss:** Use the decision loss

$$\tilde{\ell}(\hat{y}; y^*) = \ell(z^*(\hat{y}); y^*) = \ell(\arg \min_z \ell(z; \hat{y}); y^*)$$

- **Problem:** How to compute $\tilde{\ell}$?

Interested in...

- **Generality:** able to interface with complex data science + optimization pipelines
- **Computational Tractability**
- **Principled:** approximates optimal decision loss

Prior Work - I

- [Bertsimas & Kallus (2018)] Cluster “nearby” observations (using CART or LOESS) to estimate conditional distribution $y|x$ in SAA
 - Not optimal: predictive model is the same regardless of opt problem
 - Not computationally tractable for complex predictive models
- [Kallus & Mao (2022)] Specialized approach for random forests + SAA
 - Not computationally tractable: every tree split requires re-solving optimization problem
 - Not general: strategy specific to tree models and one unknown parameter vector per optimization

Prior Work - II

- [Elmachtoub & Grigas (2021)] Approximate decision-aware prediction loss $\tilde{\ell}$ when ℓ is a LP and prediction $f_{\theta}(x) = \theta^{\top} x$ is linear
 - Not general: strategy specific to linear models and known constraints
- [Wilder et al (2019a/b)] Backpropagate through decision loss
 - Not general: prediction function $f_{\theta}(x)$ must be differentiable
 - Not computationally tractable: need to solve optimization problem at *every* gradient step

Our Strategy

- We can Taylor expand in \hat{y} around y^* (works well if $\hat{y} \approx y^*$)

$$\ell(z^*(\hat{y}); y^*) \approx \ell(z^*(y^*); y^*) + \nabla_z \ell(z^*(y^*); y^*)^\top \nabla_y z^*(y^*) (\hat{y} - y^*)$$

- First term (optimal performance) is constant and can be ignored
- Accounts for:
 - Effect of prediction on decision
 - Effect of decision on decision loss

Our Strategy

- Prediction model objective is

$$\arg \min_{\theta} \sum_i \underbrace{\nabla_z \ell(z^*(y_i^*); y_i^*)^\top \nabla_y z^*(y_i^*)}_{\text{constant in } \theta} (f_{\theta}(x_i) - y_i^*)$$

- Can be interpreted as re-weighting training examples (x_i, y_i^*)
- Compute gradient through **OPT objective** and **OPT decision**
 - Can be computed efficiently (Amos & Kolter, 2017)

Our Strategy

- **Step 1:** train arbitrary decision-blind model $f_{\theta}(x)$
- **Step 2:** compute gradients through arbitrary optimization problem to obtain training data weights $\{w_i\}$
- **Step 3:** re-train model $f'_{\theta}(x)$ with weighted training data $\{x_i, w_i, y_i\}$
- **Step 4:** run optimization problem with plug-in estimates

Our Strategy

- **Generality:** only requires re-weighting observations in *any* data science pipeline
 - Can directly use any off-the-shelf ML package, no re-implementation
- **Computational Tractability:** only requires training predictive model and solving optimization problem 2x
- **Principled:** directly approximates optimal decision loss

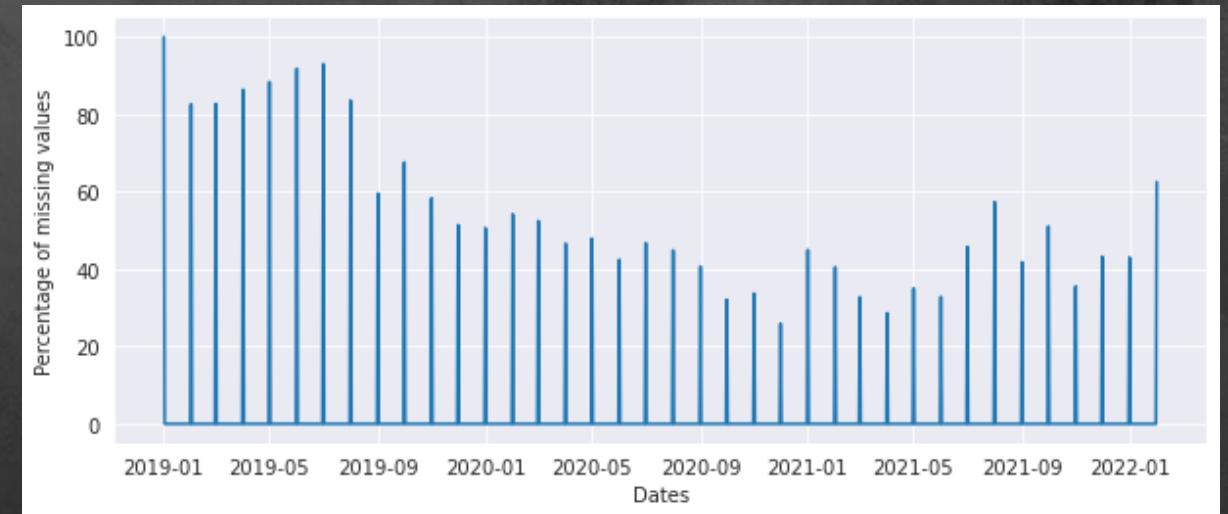
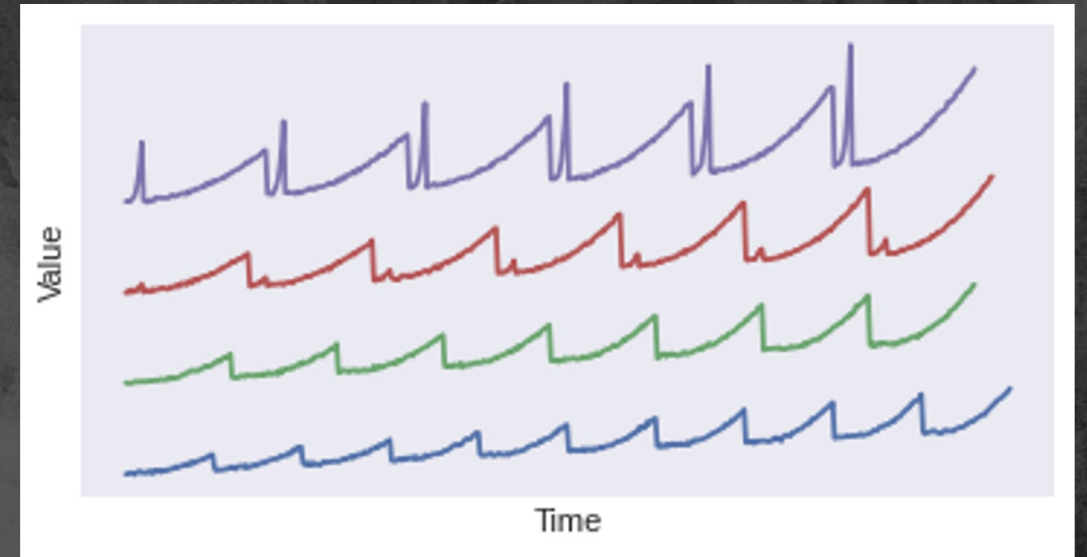
Allocating Essential Meds

Products

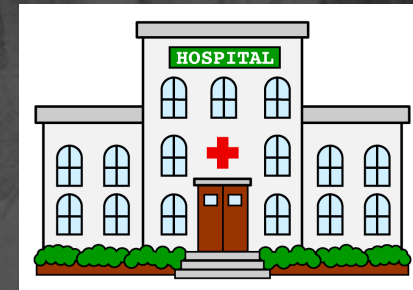
- **Child Health <5 years of age**
 - Amoxicillin 250mg, Dispersible, Tab
 - Oral Rehydration Salts (ORS), Sachet (correlation to zinc)
 - Zinc Sulphate 20mg, Tab (correlation to ORS)
- **Maternal Health**
 - Oxytocin 10IU, Inj, Amp
 - Magnesium Sulphate 50%, Inj, 10ml, Amp
- **Family Planning (adolescent health, women of child bearing age)**
 - Depot Medroxyprogesterone Acetate (Depo-Provera) 150 mg/ml, Pdr for Inj
 - Ethinylestradiol & Levonorgestrel (Microgynon 30) 30mcg & 150mcg, Tab
 - Jadelle- Levonorgestrel two rod 150mg, implant

Data

- dhis2 forms from Jan 2019 to July 2021 (31 months)
- Significant # of missing or unreliable values
- 9,000+ separate time series, each with only ~18 observations on average
- Standard time series forecasting does very poorly



Meta-Learning



$D_{1,1}(1, \dots, t)$

$D_{1,2}(1, \dots, t)$

...

$D_{1,N}(1, \dots, t)$

⋮

⋮

⋮



$D_{K,1}(1, \dots, t)$

$D_{K,2}(1, \dots, t)$

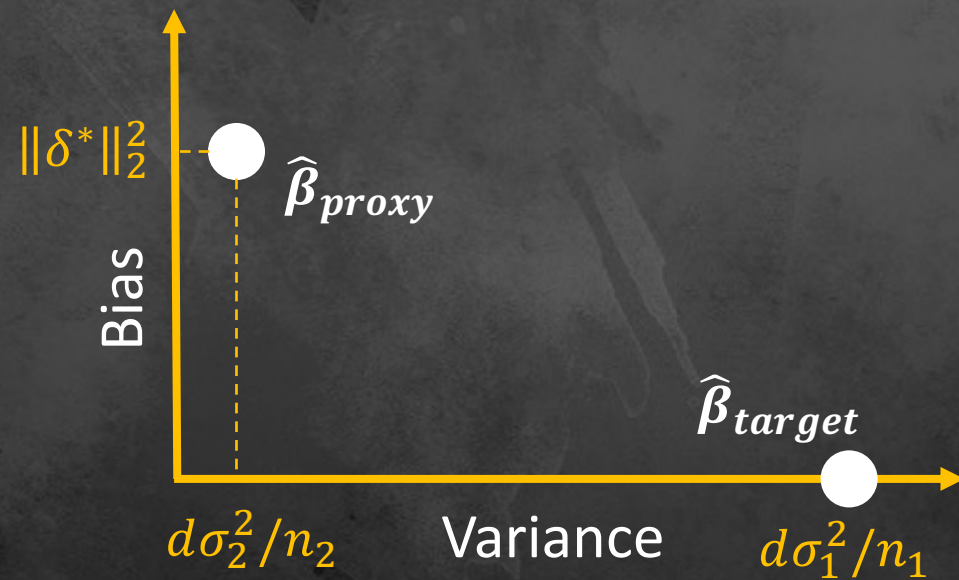
...

$D_{K,N}(1, \dots, t)$

Proxy data
from other
facilities &
products!

Bias-Variance Tradeoff

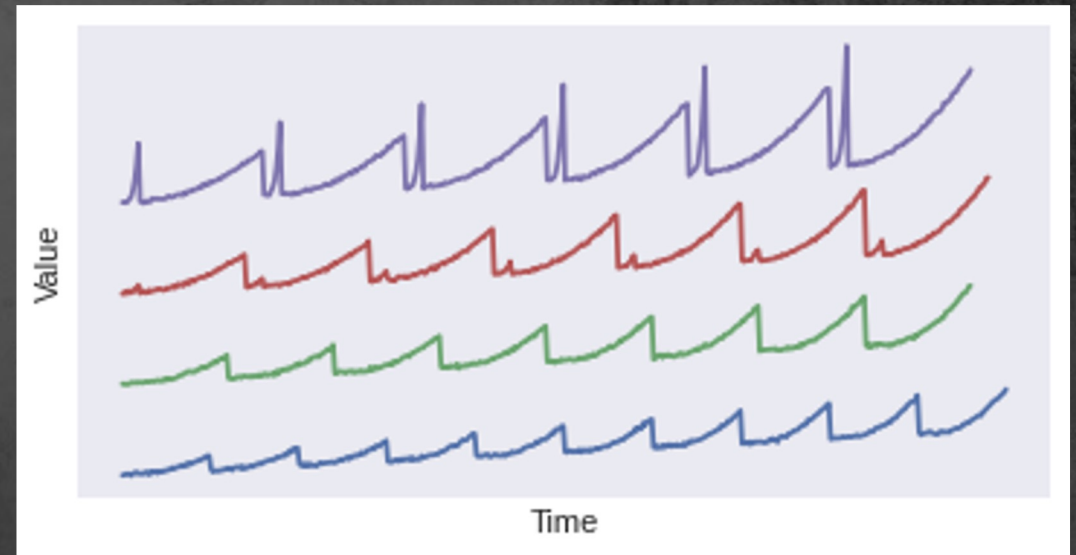
- **Train on proxy data:** biased predictions, but low variance
- **Train on target data:** unbiased predictions, but high variance



Meta-learning: combine both data sources – systematically accounting for uncertainty in proxy – to improve predictions

Meta-Learning

- Leverage cross-product, cross-facility correlations
- Data from other facilities / products act as “proxy” data to reduce variance at some cost of bias [Bastani (2021), Bastani, Simchi-Levi & Zhu (2022), Xu & Bastani (2022)]
- Random forest “meta-model” forecasts jointly across all 8 products and ~1200 facilities

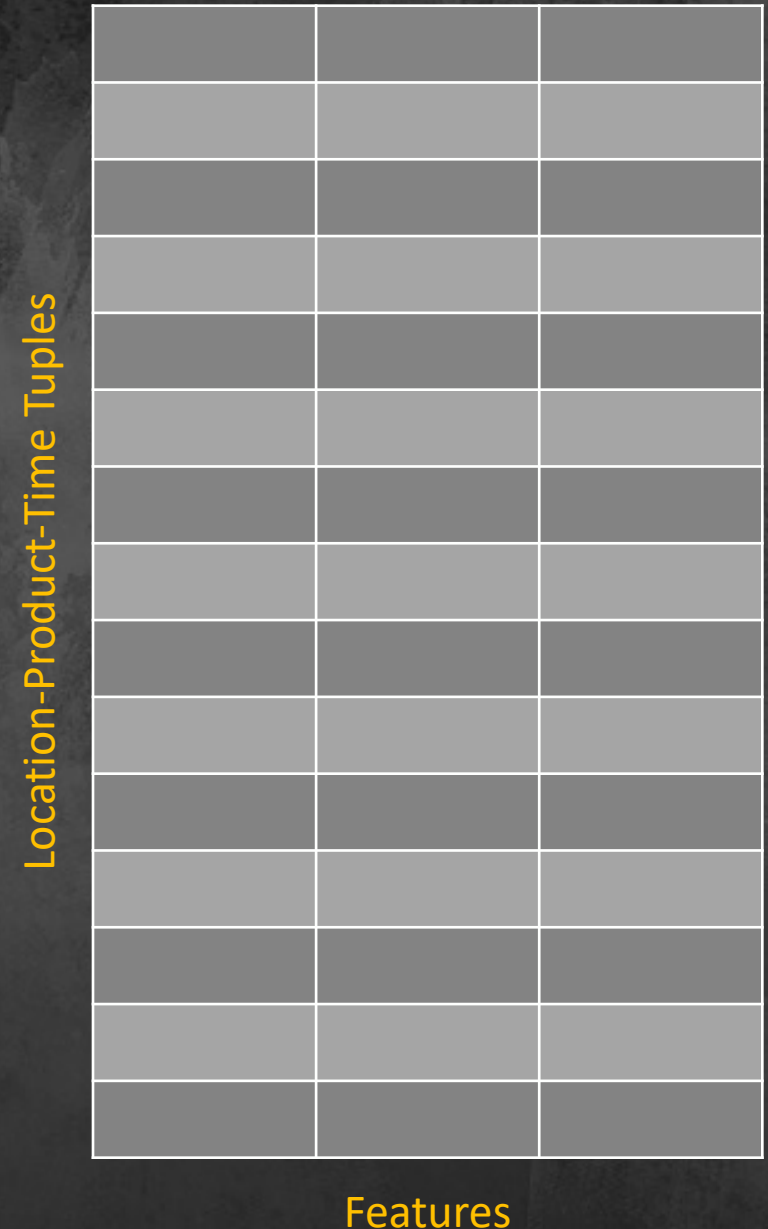


Prediction Setup

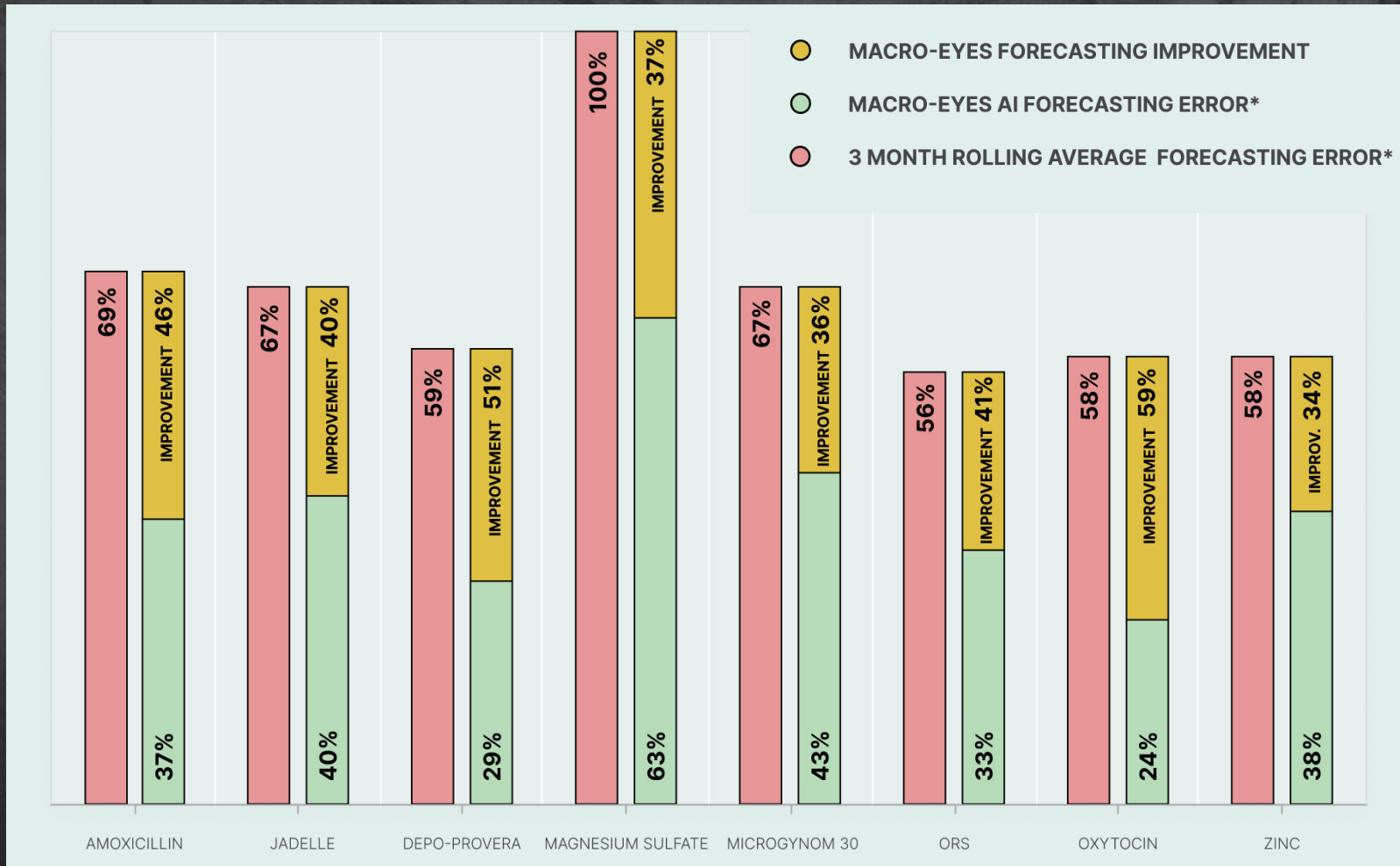
Hand-Engineered Features:

- lagged demands for each product in that facility for last 10 months
- month, year fixed effects
- rolling average of last 2/3/4/5/6/8/10 months + variance of last 3/6 months
- facility region, type

Outcome: demand for product-facility at time t



Out-of-Sample Results



Decision-blind
random forest
improves
demand
forecasts by
34-59% on
held out test
set month

Bare Bones Stochastic Optimization

- **Goal:** allocations a_n^* across all N districts that minimizes cost
- **Objective:** cost of **unmet demand** at each location
$$\ell_n = \max\{\xi_n - s_n - a_n, 0\}$$
 - Current inventory s_n , demand ξ_n
- **Constraints:** fixed budget b , each district cannot hold more than its capacity c_n
- **Predictions:** draw random demands $\xi_i^{(k)}$ at each facility based on estimated distribution

$$a^* = \arg \min_{a \in \mathbb{R}_{\geq 0}^N} \sum_{k=1}^K \sum_{n=1}^N \ell_n^{(k)}$$

subj. to

$$\sum_{n=1}^N a_n \leq b$$
$$\ell^{(k)} \geq \xi^{(k)} - s - a$$
$$\ell^{(k)} \geq 0$$
$$s + a \leq c$$

* Efficient linear program with sample average approximation

Gradient of the LP Solution

- Perturb demand to avoid degeneracy: $\xi_n + \eta_n$, where $\eta_n \sim N(0, \sigma^2)$

$$\nabla_{\xi_m} \left\{ \arg \min_a \sum_{n=1}^N \mathbb{E}_{\eta_n} [\max\{\xi_n + \eta_n - s_n - a_n, 0\}] \text{ subj. to } \sum_{n=1}^N a_n = b \right\}$$

- Lagrangian:

$$L(a, \lambda) = \sum_{n=1}^N \mathbb{E}_{\eta_n} [\max\{\xi_n + \eta_n - s_n - a_n, 0\}] + \lambda \left(b - \sum_{n=1}^N a_n \right)$$

Gradient of the LP Solution

- The first-order condition is

$$0 = -\nabla_{a_n} L(a^*(\xi), \lambda^*(\xi)) = \underbrace{\mathbb{P}_{\eta_n} [s_n + a_n^*(\xi) \leq \xi_n + \eta_n]}_{\text{CDF of } \eta_n} + \underbrace{\lambda^*(\xi)}_{\text{constant}}$$

- Taking the gradient with respect to ξ_m yields an equation involving $\nabla_{\xi_m} a_n^*(\xi)$, solve to obtain

$$\nabla_{\xi_m} a_n^*(\xi) = \delta_{m,n} + o\left(\frac{1}{N}\right)$$

Gradient of the LP Objective

$$\nabla_{\xi_m} \left\{ \min_a \sum_{n=1}^N \mathbb{E}_{\eta_n} [\max\{\xi_n + \eta_n - s_n - a_n, 0\}] \text{ subj. to } \sum_{n=1}^N a_n = b \right\}$$

- Equivalently, $\nabla_{\xi_m} L(a^*(\xi), \lambda^*(\xi))$, yielding

$$\nabla_{\xi_m} L(a^*(\xi), \lambda^*(\xi)) = \mathbb{P}_{\eta_m} [s_m + a_m \leq \xi_m + \eta_m] \approx \mathbb{I}[s_m + a_m \leq \xi_m]$$

Now that we have the gradients...

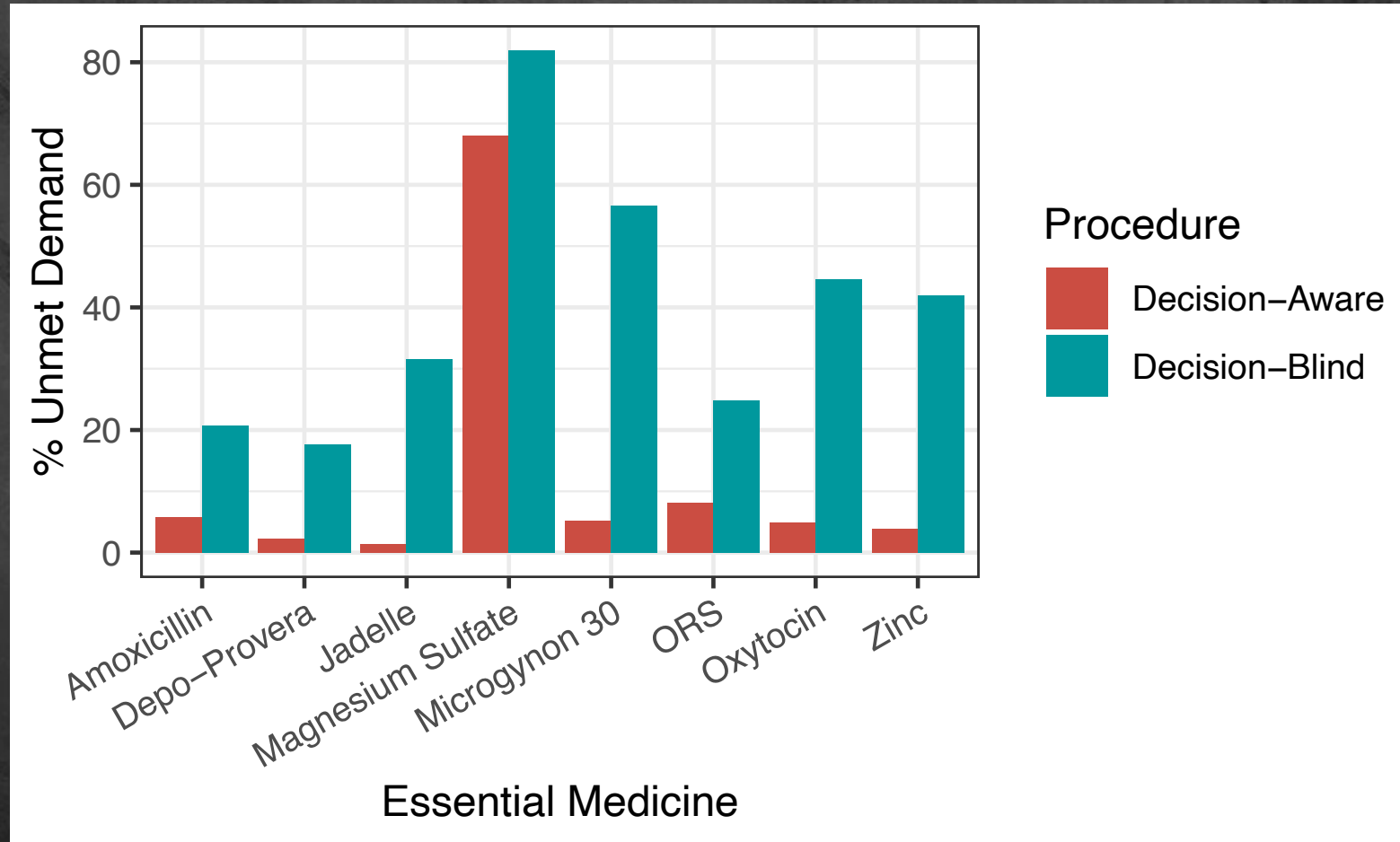
- Use gradients to obtain approximate predictive model objective:

$$\arg \min_{\theta} \sum_{k=1}^K \sum_{n=1}^N \mathbb{I} \left(\xi_n^{(k)} \geq s_n + a_n \right) \cdot \left| f_{\theta}(x_n) - \xi_n^{(k)} \right|$$

- i.e., we **up-weight** training examples with unmet demand
- Classic ML “spends” capacity on predicting at facilities with low stockout likelihood; we focus on facilities that are relevant to the OPT objective

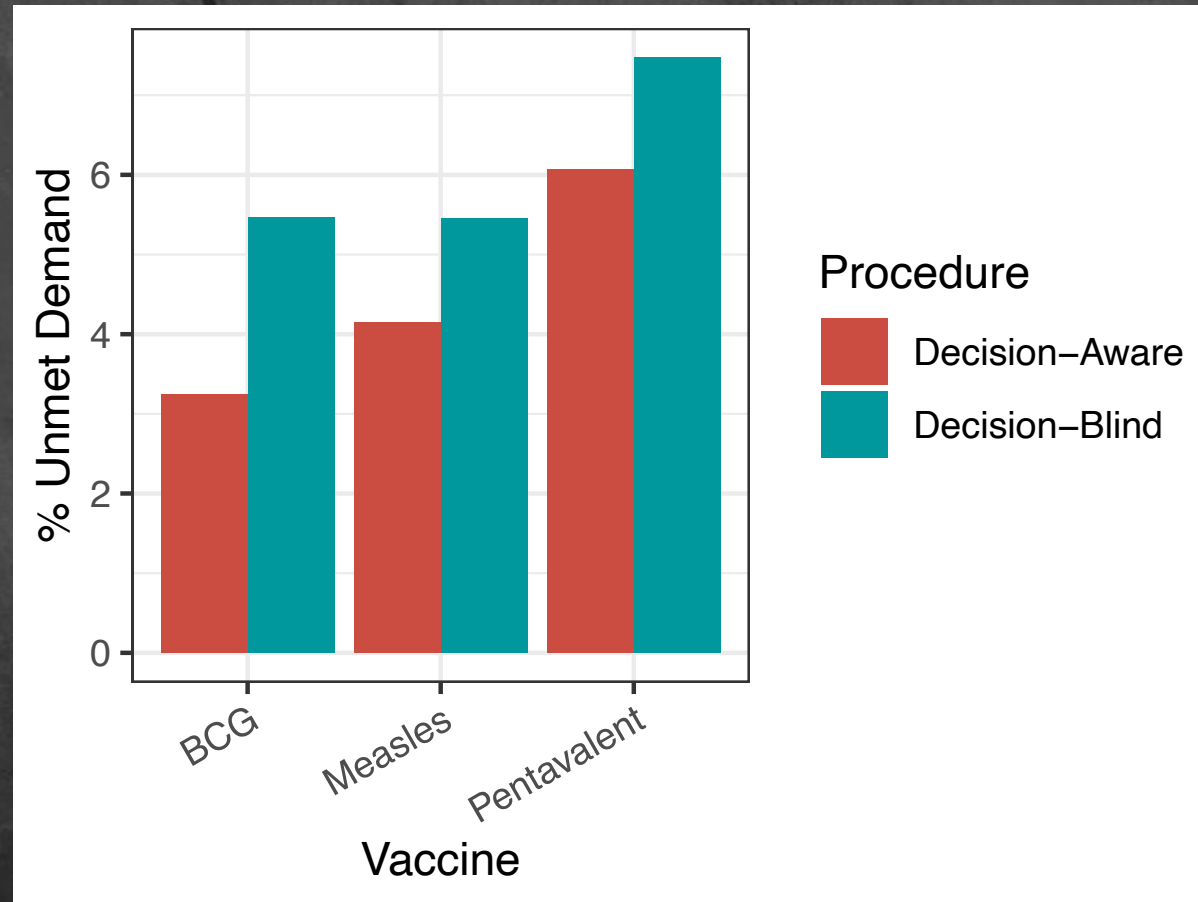
Out-of-Sample Results

** Compare unmet demand for a fixed budget on a held-out test set month*



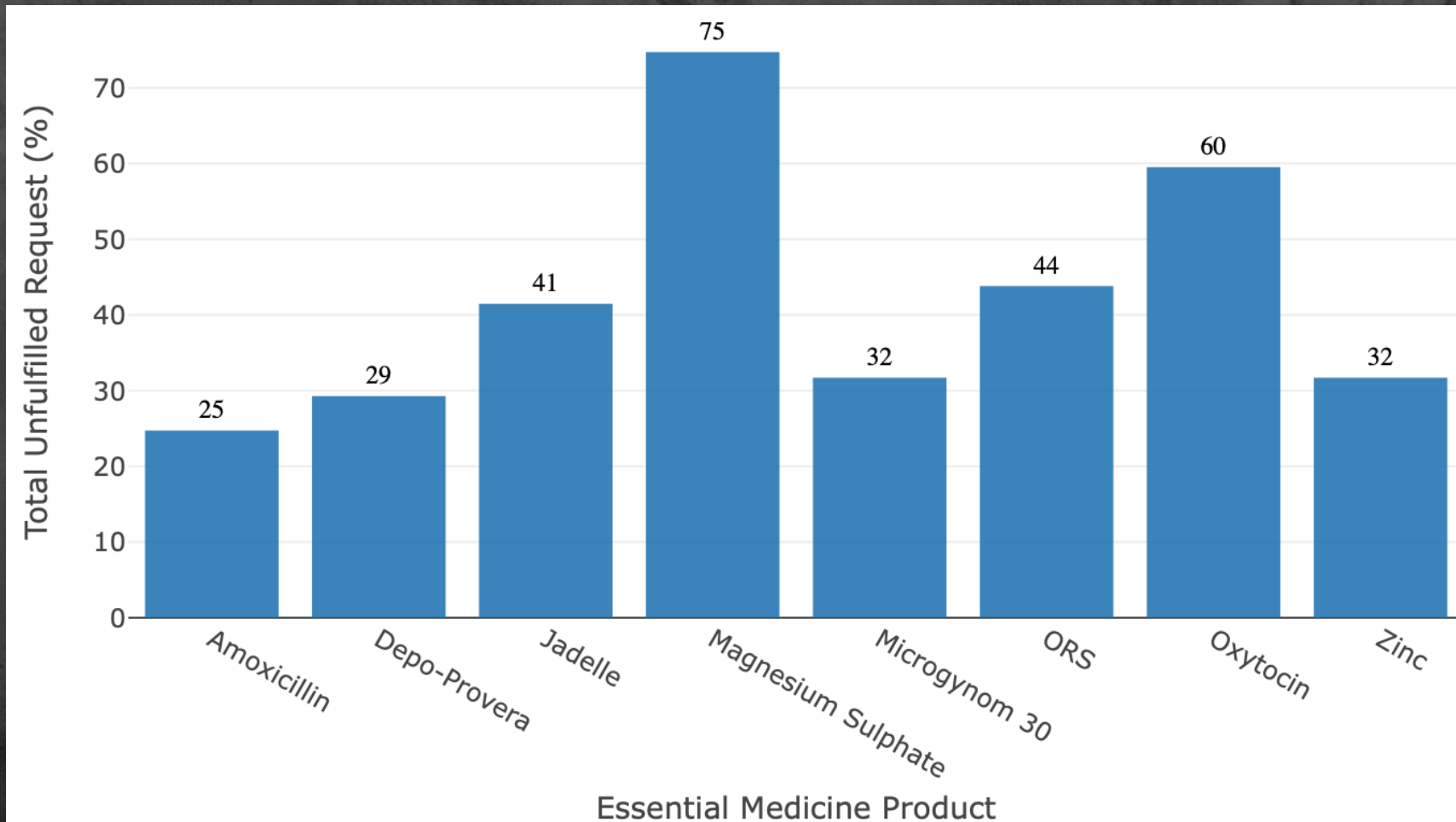
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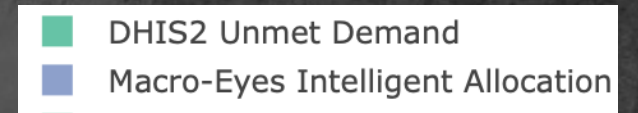
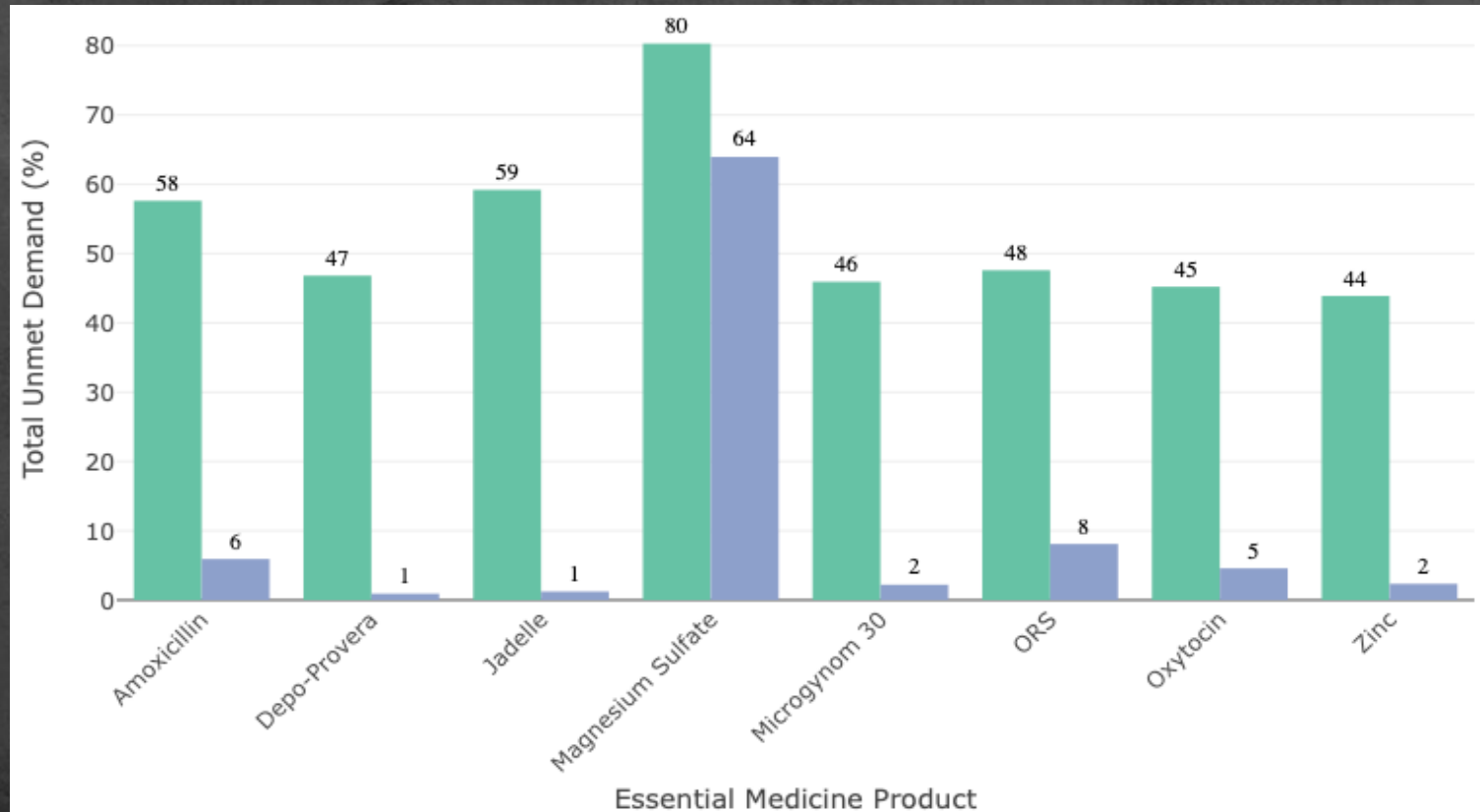
End-to-End Results

Recall...



Avg unfulfilled demand across the country is **42%**!

End-to-End Relative to Current Approach



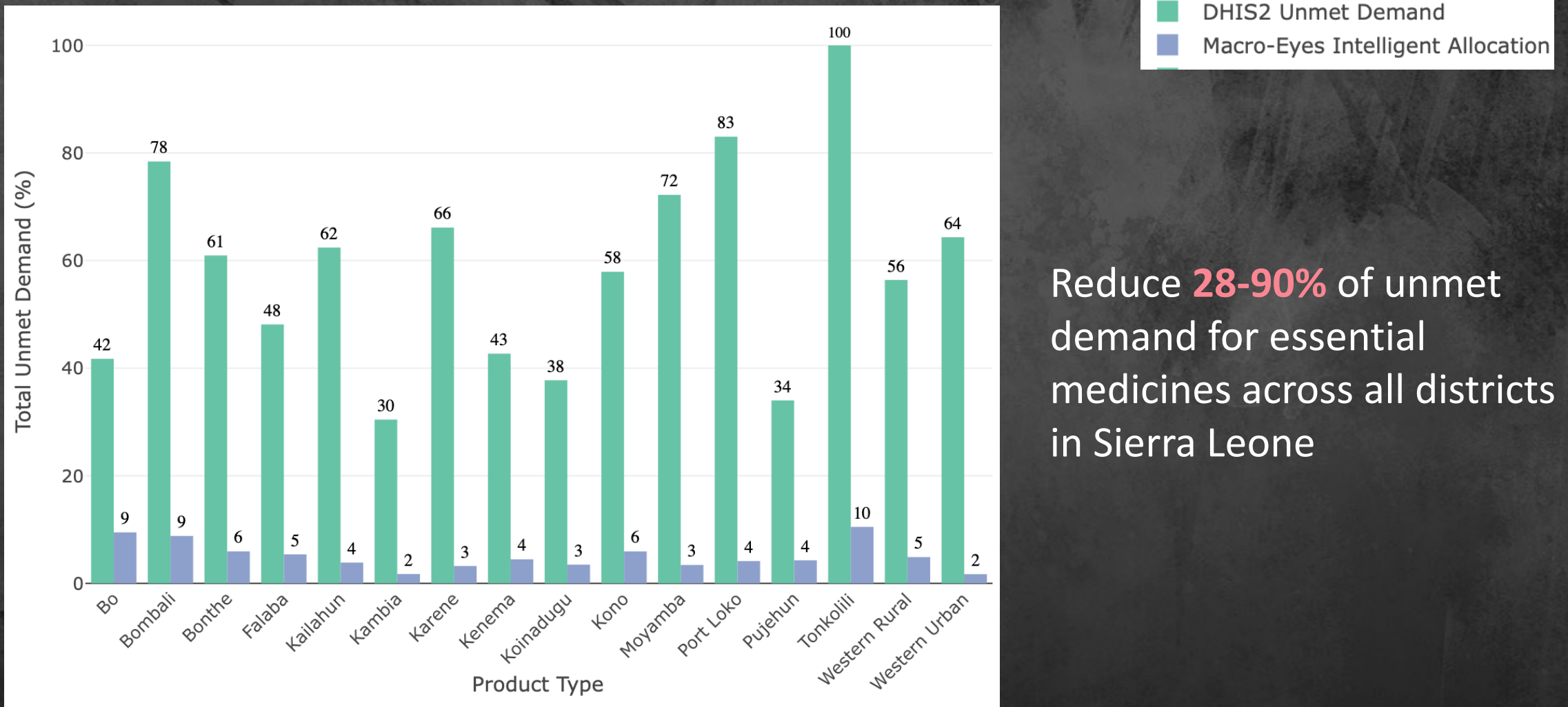
Promising end-to-end improvements using AI/OR over current system in Sierra Leone

Reduce **20%-98%** unmet demand for focal essential medicines

Maximum allocation for each product is based on the # of total stock allocated from the Excel tool received for Quarter 1 2022

*% of unmet demand = (unmet demand/actual demand)*100*

Improvement by District



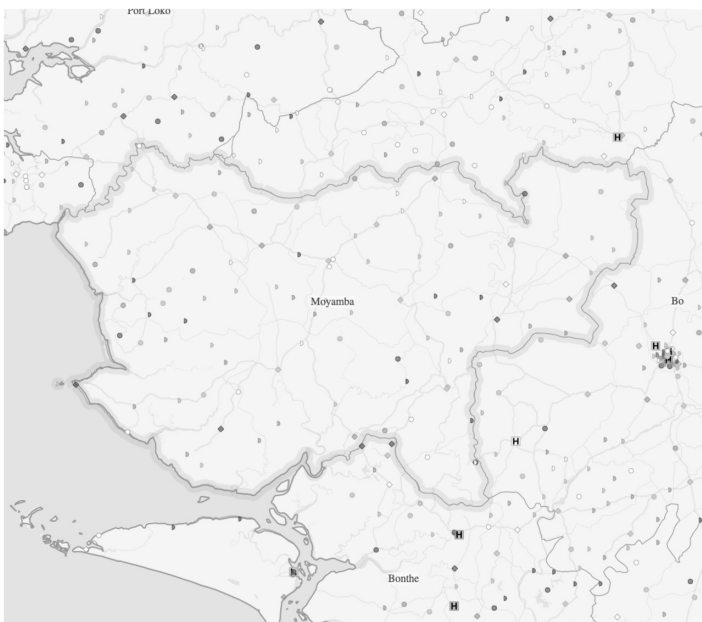
Reduce **28-90%** of unmet demand for essential medicines across all districts in Sierra Leone

Sierra Leone Health System

ABOUT CONTACT

Give Feedback

- All Facilities
- Secondary Care
- Hospital
- Primary Care
- Community Health Center
- Community Health Post
- Maternal and Child Health Post
- Other**
- Labs
- Private Clinic
- Population Density
- Satellite View
- COVID-19
- Cold Chain



SEARCH FACILITY TYPE DISTRICT

SIERRA LEONE · MOYAMBA

Moyamba (District)

| | | | | |
|-------------------------|---------------|----------|---------------------------|------|
| POPULATION SERVED | CHIEFDOMS | SECTIONS | LAST UPDATED 30 SEP 2021* | |
| 456,250 | 23 | n/a | | |
| TOTAL HEALTH FACILITIES | HOSPITALS | CHC | CHP | MCHP |
| 103 | 0 | 18 | 32 | 53 |
| PATIENT VISITS TOTAL | TOP 10 VISITS | | | |
| 45678 SEPT 2021 | 1. Malaria... | | | |

Vaccines

Overview | HR | Cold Chain | COVID-19 | Estl. Medicines

LAST UPDATED 30 SEP 2021*

AI-PREDICTED DEMAND FORECAST

(MACRO-EYES) 3-MOS. ROL. AVG ACTUAL UTILIZATION

CHILD HEALTH

Amoxicillin
250mg, Dispersible, Tab

| NOV 2021 | JAN 2021 |
|----------|----------|
| 4306 | 4328* |
| 3188 | 3884 |
| 4441 | |

AI-PREDICTED DEMAND FORECAST

(MACRO-EYES) 3-MOS. ROL. AVG ACTUAL UTILIZATION

CHILD HEALTH

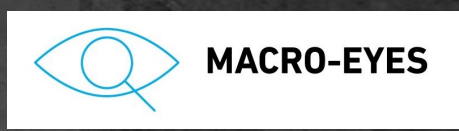
| Amoxicillin 250mg, Dispersible, Tab | | ORS Oral Rehydration Salts, Sachet | | Zinc Sulphate 20mg, Tab | |
|--|----------|---------------------------------------|----------|----------------------------|----------|
| NOV 2021 | JAN 2021 | NOV 2021 | JAN 2021 | NOV 2021 | JAN 2021 |
| 4306 | 4328* | 685 | 676* | 1701 | 1081* |
| 3188 | 3884 | 745 | 740 | 940 | 1287 |
| 4441 | | 736 | | 1681 | |

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| 10000520 | ALL | | FHC | Camnia, IV, 18G, Short, Sterile, Disposable, Pcs | Yes | Yes | 532,114 | 371,300 | 121,450 | 39,364 | 371,300 | na | 3,990 | 17,800 | 25,600 | 6,910 | 7,650 | 5,400 | 14,000 | na | 12,150 | 192,000 | 17,100 | 60,500 | 4,200 | 4,000 | 121,450 | na | na |

Goal to deploy in other countries like Mozambique, Cote d'Ivoire, Rwanda, Democratic Republic of Congo that use the same dhis2 forms

Many exciting questions...

- How to **target collecting missing information** that is most likely to improve decision-aware learning?
- Forward-looking approach: decision-aware **reinforcement learning**?
- Demand forecasts used for other downstream decisions → decision-aware learning with only a **prior on decisions**?
- **Human-AI interface**: help non-technical decision-makers incorporate sudden changes like flooded roads, missing trucks, etc



Thank you!

Questions? hamsab@wharton.upenn.edu

